





## LEGAL RIGHTS OF IMMIGRANT STUDENTS IN PENNSYLVANIA SCHOOLS

FEBRUARY 6, 2025

#### **AGENDA**

- 1. Presenters: About ELC, ACLU-PA, HIAS PA
- 2. Context: Immigrant students in PA, and recent Executive Orders
- 3. Right to Enroll & Attend Schools
- 4. Non-Discrimination Protections
- 5. ICE Enforcement at Schools
  - Warrant Required for Non-Public Space
  - Student Records and FERPA Protections
- 6. Protocol Suggestions for Schools
- 7. Resources for Families



#### Presenters







Kristina Moon Senior Attorney Keith Armstrong
Fellowship Attorney – Immigrants' Rights

Stephanie Lubert Managing Attorney 1 in 14 Pennsylvania residents is an immigrant.

Estimated 19% of the immigrant population in PA is undocumented.

**Unaccompanied Children released to PA:** 

1,985 in FY 2024 (Oct 2023 - Sept 2024)

294 in FY 2025 (Oct 2024 - Dec 2024)

Sources: ORR Administration for Children & Families & 2020 Census

## Philadelphia:

Out of 1.6 million residents, 15% of the population are immigrants.

30% of Pennsylvania's immigrants live in Montgomery, Chester and Delaware counties

#### Executive Actions since January 20, 2025

- Attempting to end Birthright Citizenship
- Ending the Refugee Admissions Program
- Ordering the expansion of "expedited removal" (deporting a person without a court hearing)
- Requiring all noncitizens to register and present fingerprints to the U.S. government, and declaring that all who do not do so will be subject to criminal penalties
- Ending humanitarian parole programs for Cuban, Haitian, Nicaraguan, and Venezuelan nationals
- Threatening funding cuts to any state or local government that attempts to disentangle itself from collaboration with ICE

For a more thorough account of immigration-related executive orders from the first week of the new Trump administration, see: https://www.americanimmigrationcouncil.org/sites/default/files/research/after\_day\_one\_a\_high-level\_analysis\_of\_trumps\_first\_executive\_actions\_12425.pdf

## RIGHT TO ENROLL & ATTEND SCHOOLS



Pennsylvania law entitles all students, including immigrant students, to "a meaningful opportunity to succeed academically, socially, and civically . . . . . " Their success "requires" that they have "access to a comprehensive, effective, and contemporary system of public education."

William Penn Sch. Dist. v. Pennsylvania Dep't of Educ., 294 A.3d 537, 892 (Pa. Commw. Ct. 2023).





#### IMMIGRATION STATUS: DON'T ASK



Schools <u>cannot</u> require information about students' or families' immigration status.

- Federal case law, Plyler v. Doe (U.S. Supreme Ct, 1982)
- Pennsylvania law, 22 Pa. Code 11.11(d)



Under Pennsylvania law, the information required to enroll is <u>limited</u> to:

- Proof of residency
- Proof of age
- Immunization records
- Parent statement about the student's prior discipline history

#### SCHOOLS CANNOT REQUIRE:



Proof of citizenship or immigration status



Social security numbers or place of birth that may indicate a student's immigration status



Documents for determining residency or age that only people with U.S. citizenship or current immigration status can have (e.g. U.S. passport, driver's license, etc.)



#### ATTENDANCE: FEAR AND SCHOOL AVOIDANCE

Law requires SAIC to identify & address root causes of absences 24 P.S. 13-1333

Describe school's commitment, protocol; add supports: staff outside school, counseling check-ins

Talk with students & families

School can recognize absences as excused "for other urgent reasons" on temp. basis (3 months) 11 Pa Code 25

Extended period, consider alternative program (virtual)



## NONDISCRIMINATION PROTECTIONS



#### NONDISCRIMINATION PROTECTIONS

#### Title VI

- "No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance."
- Title VI applies to programs or activities receiving federal financial assistance from HUD

#### Pennsylvania Human Relations Act

 Prohibits discrimination in public schools based on race, color, sex, religion, disability, ancestry, and national origin.



## ICE ENFORCEMENT AT SCHOOLS



#### RESCINDED: SENSITIVE LOCATIONS / PROTECTED AREAS POLICY

#### **Previously**

Since 2011, the Department of Homeland Security (DHS) had maintained standing guidance requiring Immigration and Customs Enforcement (ICE) to refrain from immigration enforcement actions in certain areas

JANUARY 2025: policy rescinded

4th Amendment remains:

warrant required for areas where people have a "reasonable expectation of privacy"



#### PUBLIC & NONPUBLIC SPACES

#### **PUBLIC**

- ICE has the authority to approach and question people in public spaces without a warrant.
- People still have the right to remain silent and to contact an attorney.

#### **NONPUBLIC**

- For immigration enforcement to search or enter a private area within a school, the 4th Amendment requires a valid judicial warrant signed by a federal or state judge, unless staff consent to the search.
- If ICE agents enter a public area or gain access to a private area through a warrant or consent—they can arrest people if they have a valid administrative warrant for that person or if they have probable cause to believe that the person is "removable" from the United States



#### **CONSENT SEARCHES**

#### Requirements:

- 1) Consent granted voluntarily;
- 2) Obtained from someone with real or apparent authority;
- 3) Scope of search can't exceed the consent granted.

Even if the above conditions are satisfied, permission to conduct a search does not grant law enforcement authority to do so if another person, with common authority over the property, is physically present and expressly refuses consent.

#### WARRANT DISTINCTIONS

While longstanding law requires schools to comply with valid **judicial** warrants and subpoenas, immigration agents often serve what are known as **administrative** warrants, which do not have the same legal force.

#### **ADMINISTRATIVE WARRANT**

- Commonly relied upon by ICE
- Signed by an immigration officer or immigration judge
- However, these warrants **do not**:
  - Authorize ICE agents to enter areas of school property that are not otherwise open to the public
    - To enter these places (absent of a judicial warrant), ICE would need the school's consent, which school officials have no legal obligation to give

#### JUDICIAL WARRANT

- To be valid:
  - Issued by a judicial court;
  - Signed by a state or federal judge or magistrate (not merely authorized by an immigration judge or agent within the Department of Homeland Security or ICE);
  - State the address of the premises to be searched (check for your school's exact address); and
  - Executed within the limited time period specified on the warrant



## EXAMPLE OF A VALID WARRANT

#### A valid warrant requires:

- The judge's name and signature
- The person's name and address
- The date (not expired)
- The name of the agency conducting the search or arrest

#### A search warrant also requires:

A description of any items being searched
 Administrative subpoenas are not valid. (e.g. "ICE warrant").



AO 93 (Rev. 11/13) Search and Seizure Warrant

#### UNITED STATES DISTRICT COURT

In the Matter of the Search of (Briefly describe the property to be searched or identify the person by name and address) Case No. SEARCH AND SEIZURE WARRANT Any authorized law enforcement officer An application by a federal law enforcement officer or an attorney for the government requests the search of the following person or property located in the District of (identify the person or describe the property to be searched and give its location): I find that the affidavit(s), or any recorded testimony, establish probable cause to search and seize the person or property described above, and that such search will reveal (identify the person or describe the property to be seized): YOU ARE COMMANDED to execute this warrant on or before in the daytime 6:00 a.m. to 10:00 p.m. Unless delayed notice is authorized below, you must give a copy of the warrant and a receipt for the property taken to the person from whom, or from whose premises, the property was taken, or leave the copy and receipt at the place where the property was taken. The officer executing this warrant, or an officer present during the execution of the warrant, must prepare an inventory as required by law and promptly return this warrant and inventory to (United States Magistrate Judge) Pursuant to 18 U.S.C. § 3103a(b), I find that immediate notification may have an adverse result listed in 18 U.S.C. § 2705 (except for delay of trial d authorize the officer executing this warrant to dela tice to the person who, or whose property, will be searched or sei check the appropriate box) until, the facts justifying, the later specific ☐ for days (not to a) Date and time issued: Judge's signature City and state:

Printed name and title

#### **JUDICIAL WARRANTS v. IMMIGRATION WARRANTS**

	UNITED STA	TES DISTRICT COURT		
		for the		
s this the	Easter	Eastern District of California		
right address?	In the Matter of the Search of (Briefly describe the property to be searched or identify the person by rume and address)	) ) Case No.		
	Davis, California 95616	}		
	SEARCH AN	D SEIZURE WARRANT		
To:	Any authorized law enforcement officer	2: 1 1 - SW - 0	161 EFB	
Cide	he following person or property located in the	give its location):	IFORNIA	
prop SE	rise person or property to be searched, descri-		Is it still	
pro	I find that the affidavit(s), or any recorded terperty.	stimony, establish probable cause to search and s		
		¥	oze the person or	
e: only person,	YOU ARE COMMANDED to execute this  In the daytime 6:00 a.m. to 10 p.m.  I a	= - *	to the person or	
e: only person, perty, &	YOU ARE COMMANDED to execute this  in the daytime 6:00 a.m. to 10 p.m.  a	warrant on or before 5-9-2016 t any time in the day or night as I find reasonable stablished.  ou must give a copy of the warrant and a receipt	14 days) cause has been	
e: only person, perty, & as cified may	YOU ARE COMMANDED to execute this  in the daytime 6:00 a.m. to 10 p.m.  unless delayed notice is authorized below, you to the person from whom, or from whose premite where the property was taken.	warrant on or before  5 - 9 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2	It don't cause has been for the property d receipt at the must prepare an	
e: only person, erty, & s ified may	YOU ARE COMMANDED to execute this  in the daytime 6:00 a.m. to 10 p.m.  Unless delayed notice is authorized below, you to the person from whom, or from whose premice where the property was taken.  The officer executing this warrant, or an officentory as required by law and promptly return this	warrant on or before 5-9-2016  It any time in the day or night as I find reasonable stablished.  Ou must give a copy of the warrant and a receipt ises, the property was taken, or leave the copy and the property was taken of the warrant, or warrant and inventory to United States Magistra	14 doya) 14 doya) 16 cause has been for the property d receipt at the nust prepare an ite Judge	
e: only person, perty, & as cified may earched	YOU ARE COMMANDED to execute this  in the daytime 6:00 a.m. to 10 p.m.  Unless delayed notice is authorized below, ye on to the person from whom, or from whose premice where the property was taken.  The officer executing this warrant, or an officentory as required by law and promptly return this (nume)  [I find that immediate notification may have a rial), and authorize the officer executing this warrant, and authorize the officer executing this warranted or seized (check the appropriate bas).	warrant on or before 5-9-2000  It any time in the day or night as I find reasonable stablished.  Ou must give a copy of the warrant and a receipt lises, the property was taken, or leave the copy and cor present during the execution of the warrant, me warrant and inventory to United States Magistra and deverse result listed in 18 U.S.C. § 2705 (excepant to delay notice to the person who, or whose person who, or whose person who are severed 30).	If depail cause has been for the property d receipt at the pust prepare an the Judge	
e: only person, perty, & take place cified may searched	YOU ARE COMMANDED to execute this  in the daytime 6:00 a.m. to 10 p.m.  Unless delayed notice is authorized below, ye on to the person from whom, or from whose premice where the property was taken.  The officer executing this warrant, or an officentory as required by law and promptly return this (nume)  [I find that immediate notification may have a rial), and authorize the officer executing this warrant, and authorize the officer executing this warranted or seized (check the appropriate bas).	warrant on or before  5 - 9 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2	If depti cause has been for the property d receipt at the must prepare an the Judge	

U.S. Immigration and C	Customs Enforcement
To any immigration officer of the United States Departme	File No:
who entered the United States at(Place of ent	on (Date of entry)
☐ a designated official ☐ the Board of Immigration Appeals ☐ a United States District or Magistrate Court Judg	
I, the undersigned officer of the United States, by virtue of the	e power and authority vested in the Secretary of Hom
	e power and authority vested in the Secretary of Hom r direction, command you to take into custody and re

NATIONAL IMMIGRATION LAW CENTER

Is it actually signed by a judge?

IF THE ANSWER TO ALL OF THESE IS YES, THEN
IT IS LIKELY A VALID JUDICIAL WARRANT

#### IF A JUDICIAL WARRANT IS VALID

#### To be valid:

- Issued by a judicial court;
- Signed by a state or federal judge or magistrate (not merely authorized by an immigrations judge or agent within the Department of Homeland Security or ICE);
- State the address of the premises to be searched (check for your school's exact address); and
- Executed within the limited time period specified on the warrant

School staff must comply

School should contact parent of child identified

Provide support for students & school climate



## STUDENT RECORDS & FERPA PROTECTIONS



#### STUDENT RECORDS AND FERPA PROTECTIONS

#### General Rule:

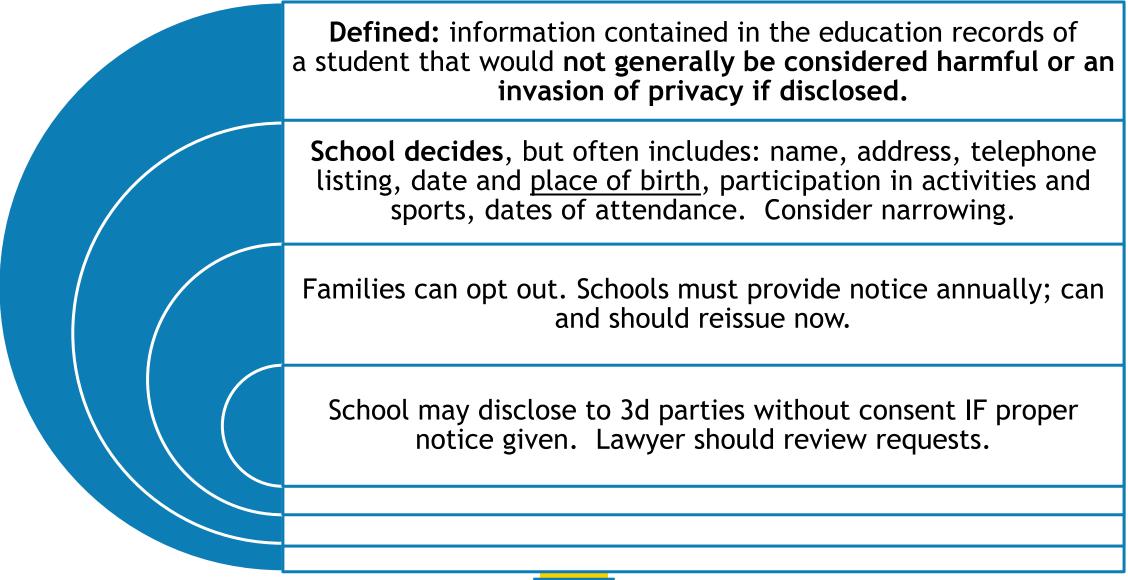
 Schools are prohibited from releasing personal information in student's education records without written consent of parent/guardian or eligible/adult student

#### **Exceptions include:**

- Schools may disclose to LEO only IF they have a valid court order or subpoena
  - Attorney review for valid judicial order
  - Right to challenge Inform parent/guardian or eligible student before release of info
- Health or safety emergency
  - Extremely limited: actual imminent, specific to particular school



#### DIRECTORY INFORMATION



#### SCHOOL SECURITY OFFICERS (SRO) MUST FOLLOW FERPA

SRO access education records/ info only if:

 designated as "school official" to fulfill "legitimate educational interest"

Security officer is only considered a "school official" if:

 school has direct control over the officer's maintenance and use of education records

Legitimate educational interest

 Review of educ record is required to fulfill the individual's professional responsibility

Schools need advance notice to parents:

 informs parents of the criteria for the terms "school official" and "legitimate educational interest" in annual FERPA notification letter

#### Recommended:

Districts educate school security officers about legal protections for immigrant students

Inform the security officers that if they engage in immigration enforcement activities, they run risk of violating federal and state law

Districts require school security staff to commit - through a signed agreement or official policy - <u>not</u> to:

- Inquire about immigrations status
- Engage in immigration enforcement activities
- To detain students and family members for purposed of immigration enforcement



#### FERPA VIOLATIONS

- Complaint process to US Dept of Ed
- Loss of federal funds to school
- Disciplinary action for staff
- ❖ 5 Year Ban for CBO violation

- No private right of action under FERPA
- Other damages may be subject to private suit on other claims

Remember:
FERPA exception for disclosing without consent based on court order /subpoena requires VALID COURT ORDER or SUBPOENA - not admin immigration request



# RECOMMENDED PROTOCOL FOR SCHOOLS



### SUGGESTED SCHOOL PROTOCOLS FOR ICE CONTACT school prep and process

Consult with legal counsel to prepare for immigration enforcement

Create Welcoming policy & protocol; Train all staff

Clearly mark public and non-public areas

### If ICE agents come to school,

- take/copy papers,
- tell agent to wait outside,
- immediately inform [Principal] who consults with [Superintendent] and Attorney

Attorney reviews any requests from ICE, and holds agents to limits in warrant/subpoena

Observe and document any actions by agents on school property.

Make copies of officer ID and warrants/subpoenas

allome

### SUGGESTED SCHOOL PROTOCOLS FOR ICE CONTACT supports for parent and student

Communicate with all families in multiple languages: policy, protocol, commitment

Provide all families with forms to update Emergency Contact & Permissions to Pick Up Children

Reconsider data maintained; Provide all families Directory Opt Out forms

Share community resources & rights information

Ask & provide more staff in areas of concern (e.g. school perimeter at open/release times)

Support those with attendance concerns to identify solutions

### RESOURCES FOR FAMILIES



#### Additional resource links provided

Form to update
emergency
contacts, permission
to pick up

Non-parent caregiver enrollment (1302)

Family
preparedness,
temporary custodian
considerations

Individual's rights when engaging with ICE

If family member is detained, seek legal advice from reputable immigration attorney

#### **MORE QUESTIONS?**

#### EDUCATION LAW CENTER PA

215-238-6970 (Philadelphia) 412-258-2120 (Pittsburgh) intake@elc-pa.org

#### HIAS PENNSYLVANIA

215-832-0900 www.hiaspa.org

#### **ACLU OF PENNSYLVANIA**

Intakes/Referrals (statewide): <a href="https://complaints.aclupa.org/">https://complaints.aclupa.org/</a>